

## Union Calendar No.

109<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. CON. RES. \_\_\_\_\_

[Report No. 109- ]

Establishing the congressional budget for the United States Government for fiscal year 2007 and setting forth appropriate budgetary levels for fiscal years 2008 through 2011.

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### IN THE HOUSE OF REPRESENTATIVES

MARCH , 2006

Mr. NUSSLE, from the Committee on the Budget, reported the following concurrent resolution; which was referred to the Committee of the Whole House on the State of the Union and ordered to be printed

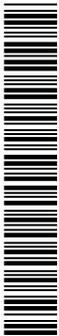
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## CONCURRENT RESOLUTION

1        *Resolved by the House of Representatives (the Senate*  
2        *concurring),*

3        **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
4        **FOR FISCAL YEAR 2007.**

5        (a) DECLARATION.—The Congress declares that this  
6        is the concurrent resolution on the budget for fiscal year  
7        2007, including appropriate budgetary levels for fiscal  
8        years 2008 through 2011.



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1 **TITLE I—RECOMMENDED**  
2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for  
5 each of fiscal years 2007 through 2011:

6 (1) FEDERAL REVENUES.—For purposes of the  
7 enforcement of this resolution:

8 (A) The recommended levels of Federal  
9 revenues are as follows:

10 Fiscal year 2007:  
11 \$1,780,666,000,000.

12 Fiscal year 2008:  
13 \$1,913,598,000,000.

14 Fiscal year 2009:  
15 \$2,011,187,000,000.

16 Fiscal year 2010:  
17 \$2,122,195,000,000.

18 Fiscal year 2011:  
19 \$2,212,263,000,000.

20 (B) The amounts by which the aggregate  
21 levels of Federal revenues should be reduced are  
22 as follows:

23 Fiscal year 2007: \$38,933,000,000.

24 Fiscal year 2008: \$8,178,000,000.

25 Fiscal year 2009: \$20,384,000,000.



1 Fiscal year 2010: \$13,782,000,000.

2 Fiscal year 2011: \$144,808,000,000.

3 (2) NEW BUDGET AUTHORITY.—For purposes  
4 of the enforcement of this resolution, the appropriate  
5 levels of total new budget authority are as follows:

6 Fiscal year 2007: \$2,283,168,000,000.

7 Fiscal year 2008: \$2,332,477,000,000.

8 Fiscal year 2009: \$2,425,877,000,000.

9 Fiscal year 2010: \$2,526,722,000,000.

10 Fiscal year 2011: \$2,649,340,000,000.

11 (3) BUDGET OUTLAYS.—For purposes of the  
12 enforcement of this resolution, the appropriate levels  
13 of total budget outlays are as follows:

14 Fiscal year 2007: \$2,323,835,000,000.

15 Fiscal year 2008: \$2,364,246,000,000.

16 Fiscal year 2009: \$2,434,492,000,000.

17 Fiscal year 2010: \$2,524,225,000,000.

18 Fiscal year 2011: \$2,640,257,000,000.

19 (4) DEFICITS (ON-BUDGET).—For purposes of  
20 the enforcement of this resolution, the amounts of  
21 the deficits (on-budget) are as follows:

22 Fiscal year 2007: \$543,169,000,000.

23 Fiscal year 2008: \$450,648,000,000.

24 Fiscal year 2009: \$423,305,000,000.

25 Fiscal year 2010: \$402,030,000,000.



1 Fiscal year 2011: \$427,994,000,000.

2 (5) DEBT SUBJECT TO LIMIT.—Pursuant to  
3 section 301(a)(5) of the Congressional Budget Act  
4 of 1974, the appropriate levels of the public debt are  
5 as follows:

6 Fiscal year 2007: \$9,180,000,000,000.

7 Fiscal year 2008: \$9,741,000,000,000.

8 Fiscal year 2009: \$10,272,000,000,000.

9 Fiscal year 2010: \$10,778,000,000,000.

10 Fiscal year 2011: \$11,304,000,000,000.

11 (6) DEBT HELD BY THE PUBLIC.—The appro-  
12 priate levels of debt held by the public are as follows:

13 Fiscal year 2007: \$5,326,000,000,000.

14 Fiscal year 2008: \$5,574,000,000,000.

15 Fiscal year 2009: \$5,778,000,000,000.

16 Fiscal year 2010: \$5,943,000,000,000.

17 Fiscal year 2011: \$6,118,000,000,000.

18 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

19 The Congress determines and declares that the ap-  
20 propriate levels of new budget authority and outlays for  
21 fiscal years 2007 through 2011 for each major functional  
22 category are:

23 (1) National Defense (050):

24 Fiscal year 2007:



1 (A) New budget authority,  
2 \$512,901,000,000.

3 (B) Outlays, \$534,858,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$484,661,000,000.

7 (B) Outlays, \$505,516,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$504,753,000,000.

11 (B) Outlays, \$505,874,000,000.

12 Fiscal year 2010:

13 (A) New budget authority,  
14 \$514,858,000,000.

15 (B) Outlays, \$512,573,000,000.

16 Fiscal year 2011:

17 (A) New budget authority,  
18 \$525,781,000,000.

19 (B) Outlays, \$524,894,000,000.

20 (2) International Affairs (150):

21 Fiscal year 2007:

22 (A) New budget authority,  
23 \$31,216,000,000.

24 (B) Outlays, \$34,270,000,000.

25 Fiscal year 2008:



1 (A) New budget authority,  
2 \$34,206,000,000.

3 (B) Outlays, \$33,410,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 \$34,178,000,000.

7 (B) Outlays, \$33,275,000,000.

8 Fiscal year 2010:

9 (A) New budget authority,  
10 \$33,869,000,000.

11 (B) Outlays, \$33,093,000,000.

12 Fiscal year 2011:

13 (A) New budget authority,  
14 \$34,293,000,000.

15 (B) Outlays, \$32,717,000,000.

16 (3) General Science, Space, and Technology  
17 (250):

18 Fiscal year 2007:

19 (A) New budget authority,  
20 \$25,938,000,000.

21 (B) Outlays, \$25,108,000,000.

22 Fiscal year 2008:

23 (A) New budget authority,  
24 \$27,146,000,000.

25 (B) Outlays, \$26,083,000,000.



1 Fiscal year 2009:

2 (A) New budget authority,

3 \$28,193,000,000.

4 (B) Outlays, \$27,135,000,000.

5 Fiscal year 2010:

6 (A) New budget authority,

7 \$29,410,000,000.

8 (B) Outlays, \$28,263,000,000.

9 Fiscal year 2011:

10 (A) New budget authority,

11 \$30,689,000,000.

12 (B) Outlays, \$29,483,000,000.

13 (4) Energy (270):

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$2,262,000,000.

17 (B) Outlays, \$915,000,000.

18 Fiscal year 2008:

19 (A) New budget authority,

20 \$2,688,000,000.

21 (B) Outlays, \$703,000,000.

22 Fiscal year 2009:

23 (A) New budget authority,

24 \$2,317,000,000.

25 (B) Outlays, \$913,000,000.



1 Fiscal year 2010:

2 (A) New budget authority,  
3 \$2,190,000,000.

4 (B) Outlays, \$867,000,000.

5 Fiscal year 2011:

6 (A) New budget authority,  
7 \$2,094,000,000.

8 (B) Outlays, \$711,000,000.

9 (5) Natural Resources and Environment (300):

10 Fiscal year 2007:

11 (A) New budget authority,  
12 \$29,650,000,000.

13 (B) Outlays, \$33,038,000,000.

14 Fiscal year 2008:

15 (A) New budget authority,  
16 \$28,833,000,000.

17 (B) Outlays, \$30,756,000,000.

18 Fiscal year 2009:

19 (A) New budget authority,  
20 \$29,238,000,000.

21 (B) Outlays, \$30,285,000,000.

22 Fiscal year 2010:

23 (A) New budget authority,  
24 \$28,687,000,000.

25 (B) Outlays, \$29,724,000,000.



1 Fiscal year 2011:  
2 (A) New budget authority,  
3 \$28,595,000,000.  
4 (B) Outlays, \$29,313,000,000.

5 (6) Agriculture (350):  
6 Fiscal year 2007:  
7 (A) New budget authority,  
8 \$27,356,000,000.  
9 (B) Outlays, \$26,782,000,000.

10 Fiscal year 2008:  
11 (A) New budget authority,  
12 \$25,205,000,000.  
13 (B) Outlays, \$24,564,000,000.

14 Fiscal year 2009:  
15 (A) New budget authority,  
16 \$24,512,000,000.  
17 (B) Outlays, \$23,829,000,000.

18 Fiscal year 2010:  
19 (A) New budget authority,  
20 \$23,370,000,000.  
21 (B) Outlays, \$22,560,000,000.

22 Fiscal year 2011:  
23 (A) New budget authority,  
24 \$23,011,000,000.  
25 (B) Outlays, \$22,281,000,000.



1 (7) Commerce and Housing Credit (370):

2 Fiscal year 2007:

3 (A) New budget authority,  
4 \$16,518,000,000.

5 (B) Outlays, \$8,049,000,000.

6 Fiscal year 2008:

7 (A) New budget authority,  
8 \$13,178,000,000.

9 (B) Outlays, \$7,997,000,000.

10 Fiscal year 2009:

11 (A) New budget authority,  
12 \$13,278,000,000.

13 (B) Outlays, \$7,987,000,000.

14 Fiscal year 2010:

15 (A) New budget authority,  
16 \$17,062,000,000.

17 (B) Outlays, \$8,857,000,000.

18 Fiscal year 2011:

19 (A) New budget authority,  
20 \$11,866,000,000

21 (B) Outlays, \$5,390,000,000.

22 (8) Transportation (400):

23 Fiscal year 2007:

24 (A) New budget authority,  
25 \$78,258,000,000.



1 (B) Outlays, \$75,774,000,000.

2 Fiscal year 2008:

3 (A) New budget authority,

4 \$81,283,000,000.

5 (B) Outlays, \$78,557,000,000.

6 Fiscal year 2009:

7 (A) New budget authority,

8 \$72,878,000,000.

9 (B) Outlays, \$78,329,000,000.

10 Fiscal year 2010:

11 (A) New budget authority,

12 \$72,926,000,000.

13 (B) Outlays, \$77,828,000,000.

14 Fiscal year 2011:

15 (A) New budget authority,

16 \$73,477,000,000.

17 (B) Outlays, \$77,833,000,000.

18 (9) Community and Regional Development

19 (450):

20 Fiscal year 2007:

21 (A) New budget authority,

22 \$15,942,000,000.

23 (B) Outlays, \$31,345,000,000.

24 Fiscal year 2008:



1 (A) New budget authority,  
2 \$12,917,000,000.

3 (B) Outlays, \$25,443,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 \$12,981,000,000.

7 (B) Outlays, \$21,661,000,000.

8 Fiscal year 2010:

9 (A) New budget authority,  
10 \$12,988,000,000.

11 (B) Outlays, \$17,777,000,000.

12 Fiscal year 2011:

13 (A) New budget authority,  
14 \$13,218,000,000.

15 (B) Outlays, \$13,680,000,000.

16 (10) Education, Training, Employment, and  
17 Social Services (500):

18 Fiscal year 2007:

19 (A) New budget authority,  
20 \$84,849,000,000.

21 (B) Outlays, \$87,530,000,000.

22 Fiscal year 2008:

23 (A) New budget authority,  
24 \$84,140,000,000.

25 (B) Outlays, \$85,316,000,000.



1 Fiscal year 2009:  
2 (A) New budget authority,  
3 \$83,989,000,000.  
4 (B) Outlays, \$83,273,000,000.

5 Fiscal year 2010:  
6 (A) New budget authority,  
7 \$83,393,000,000.  
8 (B) Outlays, \$82,575,000,000.

9 Fiscal year 2011:  
10 (A) New budget authority,  
11 \$83,343,000,000.  
12 (B) Outlays, \$82,597,000,000.

13 (11) Health (550):

14 Fiscal year 2007:  
15 (A) New budget authority,  
16 \$275,750,000,000.  
17 (B) Outlays, \$274,299,000,000.

18 Fiscal year 2008:  
19 (A) New budget authority,  
20 \$289,867,000,000.  
21 (B) Outlays, \$290,959,000,000.

22 Fiscal year 2009:  
23 (A) New budget authority,  
24 \$310,193,000,000.  
25 (B) Outlays, \$308,548,000,000.



1 Fiscal year 2010:  
2 (A) New budget authority,  
3 \$326,949,000,000.

4 (B) Outlays, \$326,707,000,000.

5 Fiscal year 2011:

6 (A) New budget authority,  
7 \$348,509,000,000.

8 (B) Outlays, \$347,074,000,000.

9 (12) Medicare (570):

10 Fiscal year 2007:

11 (A) New budget authority,  
12 \$382,803,000,000.

13 (B) Outlays, \$388,276,000,000.

14 Fiscal year 2008:

15 (A) New budget authority,  
16 \$413,350,000,000.

17 (B) Outlays, \$413,417,000,000.

18 Fiscal year 2009:

19 (A) New budget authority,  
20 \$443,331,000,000.

21 (B) Outlays, \$443,022,000,000.

22 Fiscal year 2010:

23 (A) New budget authority,  
24 \$472,962,000,000.

25 (B) Outlays, \$473,238,000,000.



1 Fiscal year 2011:  
2 (A) New budget authority,  
3 \$523,267,000,000.

4 (B) Outlays, \$523,305,000,000.

5 (13) Income Security (600):

6 Fiscal year 2007:  
7 (A) New budget authority,  
8 \$356,761,000,000.

9 (B) Outlays, \$362,086,000,000.

10 Fiscal year 2008:  
11 (A) New budget authority,  
12 \$371,174,000,000.

13 (B) Outlays, \$374,267,000,000.

14 Fiscal year 2009:  
15 (A) New budget authority,  
16 \$381,732,000,000.

17 (B) Outlays, \$384,278,000,000.

18 Fiscal year 2010:  
19 (A) New budget authority,  
20 \$391,682,000,000.

21 (B) Outlays, \$393,209,000,000.

22 Fiscal year 2011:  
23 (A) New budget authority,  
24 \$406,687,000,000.

25 (B) Outlays, \$406,960,000,000.



1 (14) Social Security (650):  
2 Fiscal year 2007:  
3 (A) New budget authority,  
4 \$16,922,000,000.  
5 (B) Outlays, \$16,922,000,000.  
6 Fiscal year 2008:  
7 (A) New budget authority,  
8 \$18,814,000,000.  
9 (B) Outlays, \$18,814,000,000.  
10 Fiscal year 2009:  
11 (A) New budget authority,  
12 \$20,694,000,000.  
13 (B) Outlays, \$20,694,000,000.  
14 Fiscal year 2010:  
15 (A) New budget authority,  
16 \$22,866,000,000.  
17 (B) Outlays, \$22,866,000,000.

18 Fiscal year 2011:  
19 (A) New budget authority,  
20 \$26,480,000,000.  
21 (B) Outlays, \$26,480,000,000.  
22 (15) Veterans Benefits and Services (700):  
23 Fiscal year 2007:  
24 (A) New budget authority,  
25 \$74,627,000,000.



1 (B) Outlays, \$73,944,000,000.

2 Fiscal year 2008:

3 (A) New budget authority,  
4 \$76,925,000,000.

5 (B) Outlays, \$77,200,000,000.

6 Fiscal year 2009:

7 (A) New budget authority,  
8 \$77,814,000,000.

9 (B) Outlays, \$77,982,000,000.

10 Fiscal year 2010:

11 (A) New budget authority,  
12 \$78,232,000,000.

13 (B) Outlays, \$78,264,000,000.

14 Fiscal year 2011:

15 (A) New budget authority,  
16 \$82,398,000,000.

17 (B) Outlays, \$82,249,000,000.

18 (16) Administration of Justice (750):

19 Fiscal year 2007:

20 (A) New budget authority,  
21 \$42,795,000,000.

22 (B) Outlays, \$43,621,000,000.

23 Fiscal year 2008:

24 (A) New budget authority,  
25 \$42,908,000,000.



1 (B) Outlays, \$43,578,000,000.

2 Fiscal year 2009:

3 (A) New budget authority,

4 \$43,454,000,000.

5 (B) Outlays, \$43,716,000,000.

6 Fiscal year 2010:

7 (A) New budget authority,

8 \$43,816,000,000.

9 (B) Outlays, \$43,903,000,000.

10 Fiscal year 2011:

11 (A) New budget authority,

12 \$44,862,000,000.

13 (B) Outlays, \$44,492,000,000.

14 (17) General Government (800):

15 Fiscal year 2007:

16 (A) New budget authority,

17 \$18,981,000,000.

18 (B) Outlays, \$18,873,000,000.

19 Fiscal year 2008:

20 (A) New budget authority,

21 \$18,332,000,000.

22 (B) Outlays, \$18,318,000,000.

23 Fiscal year 2009:

24 (A) New budget authority,

25 \$18,365,000,000.



1 (B) Outlays, \$18,099,000,000.

2 Fiscal year 2010:

3 (A) New budget authority,  
4 \$18,250,000,000.

5 (B) Outlays, \$18,020,000,000.

6 Fiscal year 2011:

7 (A) New budget authority,  
8 \$18,479,000,000.

9 (B) Outlays, \$18,213,000,000.

10 (18) Net Interest (900):

11 Fiscal year 2007:

12 (A) New budget authority,  
13 \$354,079,000,000.

14 (B) Outlays, \$354,079,000,000.

15 Fiscal year 2008:

16 (A) New budget authority,  
17 \$383,499,000,000.

18 (B) Outlays, \$383,499,000,000.

19 Fiscal year 2009:

20 (A) New budget authority,  
21 \$405,709,000,000.

22 (B) Outlays, \$405,709,000,000.

23 Fiscal year 2010:

24 (A) New budget authority,  
25 \$427,371,000,000.



1 (B) Outlays, \$427,371,000,000.

2 Fiscal year 2011:

3 (A) New budget authority,  
4 \$449,114,000,000.

5 (B) Outlays, \$449,114,000,000.

6 (19) Allowances (920):

7 Fiscal year 2007:

8 (A) New budget authority,  
9 \$4,145,000,000.

10 (B) Outlays, \$3,493,000,000.

11 Fiscal year 2008:

12 (A) New budget authority,  
13 - \$7,922,000,000.

14 (B) Outlays, - \$5,752,000,000.

15 Fiscal year 2009:

16 (A) New budget authority,  
17 - \$7,252,000,000.

18 (B) Outlays, - \$5,918,000,000.

19 Fiscal year 2010:

20 (A) New budget authority,  
21 - \$7,384,000,000.

22 (B) Outlays, - \$6,882,000,000.

23 Fiscal year 2011:

24 (A) New budget authority,  
25 - \$7,539,000,000.



1 (B) Outlays, - \$7,282,000,000.

2 (20) Undistributed Offsetting Receipts (950):

3 Fiscal year 2007:

4 (A) New budget authority,  
5 - \$68,585,000,000.

6 (B) Outlays, - \$69,427,000,000.

7 Fiscal year 2008:

8 (A) New budget authority,  
9 - \$68,727,000,000.

10 (B) Outlays, - \$68,399,000,000.

11 Fiscal year 2009:

12 (A) New budget authority,  
13 - \$74,480,000,000.

14 (B) Outlays, - \$74,199,000,000.

15 Fiscal year 2010:

16 (A) New budget authority,  
17 - \$66,775,000,000.

18 (B) Outlays, - \$66,588,000,000.

19 Fiscal year 2011:

20 (A) New budget authority,  
21 - \$69,284,000,000.

22 (B) Outlays, - \$69,247,000,000.



1       **TITLE II—RECONCILIATION**

2       **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-**  
3                               **ATIVES.**

4           (a) SUBMISSIONS TO PROVIDE FOR THE CONTINUED  
5 REFORM OF MANDATORY SPENDING.—(1) Not later than  
6 May 12, 2006, the House committees named in paragraph  
7 (2) shall submit their recommendations to the House  
8 Committee on the Budget. After receiving those rec-  
9 ommendations, the House Committee on the Budget shall  
10 report to the House a reconciliation bill carrying out all  
11 such recommendations without any substantive revision.

12           (2) INSTRUCTIONS.—

13           (A) COMMITTEE ON AGRICULTURE.—The  
14 House Committee on Agriculture shall report  
15 changes in laws within its jurisdiction sufficient to  
16 reduce the deficit by \$55,000,000 for the period of  
17 fiscal years 2007 through 2011.

18           (B) COMMITTEE ON ARMED SERVICES.—The  
19 House Committee on Armed Services shall report  
20 changes in laws within its jurisdiction sufficient to  
21 reduce the deficit by \$175,000,000 for the period of  
22 fiscal years 2007 through 2011.

23           (C) COMMITTEE ON EDUCATION AND THE  
24 WORKFORCE.—The House Committee on Education  
25 and the Workforce shall report changes in laws with-



1 in its jurisdiction sufficient to reduce the deficit by  
2 \$1,323,000,000 for the period of fiscal years 2007  
3 through 2011.

4 (D) COMMITTEE ON FINANCIAL SERVICES IN-  
5 STRUCTION TO TRIGGER RELEASE OF FLOOD INSUR-  
6 ANCE RESERVE FUND TO COVER ADDITIONAL  
7 CLAIMS IN THE GULF REGION.—The House Com-  
8 mittee on Financial Services shall report changes in  
9 laws within its jurisdiction sufficient to reduce the  
10 deficit by \$400,000,000 for the period of fiscal years  
11 2007 through 2011.

12 (E) COMMITTEE ON INTERNATIONAL RELA-  
13 TIONS.—The House Committee on International Re-  
14 lations shall report changes in laws within its juris-  
15 diction sufficient to reduce the deficit by  
16 \$250,000,000 for the period of fiscal years 2007  
17 through 2011.

18 (F) COMMITTEE ON THE JUDICIARY.—The  
19 House Committee on the Judiciary shall report  
20 changes in laws within its jurisdiction sufficient to  
21 reduce the deficit by \$500,000,000 for the period of  
22 fiscal years 2007 through 2011.

23 (G) COMMITTEE ON TRANSPORTATION AND IN-  
24 FRASTRUCTURE.—The House Committee on Trans-  
25 portation and Infrastructure shall report changes in



1 laws within its jurisdiction sufficient to reduce the  
2 deficit by \$50,000,000 for the period of fiscal years  
3 2007 through 2011.

4 (H) COMMITTEE ON WAYS AND MEANS.—The  
5 House Committee on Ways and Means shall report  
6 changes in laws within its jurisdiction sufficient to  
7 reduce the deficit by \$4,000,000,000 for the period  
8 of fiscal years 2007 through 2011.

9 (b) SUBMISSION OF REVISED ALLOCATIONS.—(1)  
10 Upon the submission to the Committee on the Budget of  
11 the House of a recommendation that has complied with  
12 its reconciliation instructions solely by virtue of section  
13 310(c) of the Congressional Budget Act of 1974, the  
14 chairman of that committee may file with the House ap-  
15 propriately revised allocations under section 302(a) of  
16 such Act and revised functional levels and aggregates.

17 (2) Upon the submission to the House of a conference  
18 report recommending a reconciliation bill or resolution in  
19 which a committee has complied with its reconciliation in-  
20 structions solely by virtue of this section, the chairman  
21 of the Committee on the Budget of the House may file  
22 with the House appropriately revised allocations under  
23 section 302(a) of such Act and revised functional levels  
24 and aggregates.



1 (3) Allocations and aggregates revised pursuant to  
2 this subsection shall be considered to be allocations and  
3 aggregates established by the concurrent resolution on the  
4 budget pursuant to section 301 of such Act.

5 **TITLE III—RESERVE FUNDS**

6 **SEC. 301. RESERVE FUND FOR THE DISPOSAL OF UNDER-**  
7 **UTILIZED FEDERAL REAL PROPERTY.**

8 If the Committee on Government Reform of the  
9 House reports a bill or joint resolution, or an amendment  
10 is offered thereto or a conference report is submitted  
11 thereon, that enhances the Government's real property  
12 disposal authority and generates discretionary savings, the  
13 chairman of the Committee on the Budget may make the  
14 appropriate adjustments in allocations and aggregates by  
15 the amount provided by that measure for that purpose,  
16 but not to exceed \$25,000,000 in new budget authority  
17 and outlays flowing therefrom for fiscal year 2007, and  
18 \$25,000,000 in new budget authority and outlays flowing  
19 therefrom for the period of fiscal years 2007 through  
20 2011.

21 **SEC. 302. RESERVE FUND FOR SECURE RURAL SCHOOLS**  
22 **AND COMMUNITY SELF-DETERMINATION ACT**  
23 **REAUTHORIZATION.**

24 In the House, after the filing of a rule that provides  
25 for the consideration of any bill or joint resolution or



1 whenever any bill or joint resolution is placed on any cal-  
2endar, or if an amendment is offered to or conference re-  
3port is submitted on any bill or joint resolution that pro-  
4vides for the reauthorization of the Secure Rural Schools  
5and Community Self-Determination Act (Public Law 106-  
6393), then the chairman of the Committee on the Budget  
7may make the appropriate adjustments in allocations and  
8aggregates to the extent that such legislation would not  
9increase the deficit for the period of fiscal years 2007  
10through 2011.

11 **SEC. 303. RESERVE FUND FOR CALENDAR YEAR 2007 AL-**  
12 **TERNATIVE MINIMUM TAX RELIEF.**

13 If the Committee on Ways and Means reports a bill,  
14 or an amendment is offered thereto or a conference report  
15 is submitted thereon, that would increase the exemption  
16 amounts specified in section 55(d)(1) of the Internal Rev-  
17 enue Code of 1986 with respect to taxable years beginning  
18 in calendar year 2007, the chairman of the Committee on  
19 the Budget may make the appropriate adjustments in allo-  
20 cations and aggregates for fiscal year 2007 to the extent  
21 that such legislation would not reduce revenues below the  
22 aggregate level of revenues provided in section 101(1)(A)  
23 for the period of fiscal years 2007 through 2011.



1 **SEC. 304. RESERVE FUND FOR THE NATIONAL FLOOD IN-**  
2 **SURANCE PROGRAM TO MEET OUTSTANDING**  
3 **CLAIMS FOR FLOOD DAMAGE IN THE GULF.**

4 If the Committee on Financial Services of the House  
5 reports a bill or joint resolution, or an amendment is of-  
6 fered thereto or a conference report is submitted thereon,  
7 that—

8 (1) establishes more actuarially sound rates on  
9 policies issued by the National Flood Insurance Pro-  
10 gram; and

11 (2) phases out flood insurance subsidies on pre-  
12 FIRM structures not used as primary residences;  
13 the chairman of the Committee on the Budget may  
14 make the appropriate adjustments in allocations and ag-  
15 gregates by the amount provided by that measure for the  
16 purpose of liquidating the National Flood Insurance  
17 Fund's remaining contractual obligations resulting from  
18 claims made as a result of floods that occurred in 2005,  
19 but not to exceed \$3,325,000,000 in new budget authority  
20 for fiscal year 2007 for that purpose. Such adjustments  
21 may also be made if the reforms set forth in paragraphs  
22 (1) and (2) have been enacted prior to the consideration  
23 of the measure referred to in this section.



1 **SEC. 305. RESERVE FUND FOR THE REFORM OF THE REGU-**  
2 **LATION OF GOVERNMENT-SPONSORED EN-**  
3 **TERPRISES.**

4 In the House, if—

5 (1) the Committee on Financial Services of the  
6 House reports a bill or joint resolution, or if an  
7 amendment is offered thereto or a conference report  
8 is submitted thereon, that reforms the regulation of  
9 certain housing-related Government-sponsored enter-  
10 prises; and

11 (2) that committee is within its allocation as  
12 provided under section 302(a) of the Congressional  
13 Budget Act of 1974;

14 the chairman of the Committee on the Budget may make  
15 the appropriate adjustments in allocations and aggregates  
16 to the extent that such legislation would not increase the  
17 deficit for fiscal year 2007 and the period of fiscal years  
18 2007 through 2011.

19 **TITLE IV—BUDGET**  
20 **ENFORCEMENT**

21 **SEC. 401. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

22 (a) IN GENERAL.—(1) In the House, except as pro-  
23 vided in subsection (b), an advance appropriation may not  
24 be reported in a bill or joint resolution making a general  
25 appropriation or continuing appropriation, and may not  
26 be in order as an amendment thereto.



1           (2) Managers on the part of the House may not agree  
2 to a Senate amendment that would violate paragraph (1)  
3 unless specific authority to agree to the amendment first  
4 is given by the House by a separate vote with respect  
5 thereto.

6           (b) ADVANCE APPROPRIATION.—In the House, an  
7 advance appropriation may be provided for the fiscal years  
8 2008 and 2009 for programs, projects, activities, or ac-  
9 counts identified in the joint explanatory statement of  
10 managers accompanying this resolution under the heading  
11 “Accounts Identified for Advance Appropriations” in an  
12 aggregate amount not to exceed \$23,565,000,000 in new  
13 budget authority in each year.

14           (c) DEFINITION.—In this section, the term “advance  
15 appropriation” means any new budget authority provided  
16 in a bill or joint resolution making general appropriations  
17 or any new budget authority provided in a bill or joint  
18 resolution making continuing appropriations for fiscal  
19 year 2007 that first becomes available for any fiscal year  
20 after 2007.

21 **SEC. 402. OVERSEAS CONTINGENCY OPERATIONS.**

22           (a) EXEMPTION OF OVERSEAS CONTINGENCY OPER-  
23 ATIONS.—In the House, if any bill or joint resolution is  
24 reported, or an amendment is offered thereto or a con-  
25 ference report is filed thereon, that makes appropriations



1 for fiscal year 2007 for contingency operations directly re-  
2 lated to the global war on terrorism, and other unantici-  
3 pated defense-related operations, then the new budget au-  
4 thority, new entitlement authority, outlays, or receipts re-  
5 sulting therefrom shall not count for purposes of titles III  
6 or IV of the Congressional Budget Act of 1974.

7 (b) **CURRENT LEVEL.**—Amounts included in this res-  
8 olution for the purpose set forth in this section shall be  
9 considered to be current law for purposes of the prepara-  
10 tion of the current level of budget authority and outlays  
11 and the appropriate levels shall be adjusted upon the en-  
12 actment of such bill.

13 **SEC. 403. EXEMPTION OF AVIAN BIRD FLU RESPONSE.**

14 In the House, if any bill or joint resolution is re-  
15 ported, or an amendment is offered thereto or a conference  
16 report is filed thereon, that makes appropriations for fiscal  
17 year 2007 to combat avian flu, increase local prepared-  
18 ness, and develop a vaccine to inoculate the United  
19 States population, then the new budget authority, new en-  
20 titlement authority, or outlays resulting therefrom shall  
21 not count for purposes of titles III or IV of the Congres-  
22 sional Budget Act of 1974, but the total amount so ex-  
23 empt shall not exceed \$2,300,000,000.



1 **SEC. 404. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
2 **CATIONS AND AGGREGATES.**

3 (a) APPLICATION.—Any adjustments of allocations  
4 and aggregates made pursuant to this resolution shall—

5 (1) apply while that measure is under consider-  
6 ation;

7 (2) take effect upon the enactment of that  
8 measure; and

9 (3) be published in the Congressional Record as  
10 soon as practicable.

11 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
12 GREGATES.—Revised allocations and aggregates resulting  
13 from these adjustments shall be considered for the pur-  
14 poses of the Congressional Budget Act of 1974 as alloca-  
15 tions and aggregates contained in this resolution.

16 (c) BUDGET COMMITTEE DETERMINATIONS.—For  
17 purposes of this resolution—

18 (1) the levels of new budget authority, outlays,  
19 direct spending, new entitlement authority, revenues,  
20 deficits, and surpluses for a fiscal year or period of  
21 fiscal years shall be determined on the basis of esti-  
22 mates made by the appropriate Committee on the  
23 Budget; and

24 (2) such chairman may make any other nec-  
25 essary adjustments to such levels, including adjust-  
26 ments necessary, and in the House separate alloca-



1 tions, to reflect the timing of responses to reconcili-  
2 ation directives pursuant to section 201 of this reso-  
3 lution.

4 **SEC. 405. ADJUSTMENTS TO REFLECT CHANGES IN CON-**  
5 **CEPTS AND DEFINITIONS.**

6 Upon the enactment of a bill or joint resolution pro-  
7 viding for a change in concepts or definitions, the appro-  
8 priate chairman of the Committee on the Budget shall  
9 make adjustments to the levels and allocations in this res-  
10 olution in accordance with section 251(b) of the Balanced  
11 Budget and Emergency Deficit Control Act of 1985 (as  
12 in effect prior to September 30, 2002).

13 **SEC. 406. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**  
14 **ET ENFORCEMENT ACT OF 1990.**

15 (a) IN GENERAL.—In the House and the Senate, not-  
16 withstanding section 302(a)(1) of the Congressional  
17 Budget Act of 1974 and section 13301 of the Budget En-  
18 forcement Act of 1990, the joint explanatory statement  
19 accompanying the conference report on any concurrent  
20 resolution on the budget shall include in its allocation  
21 under section 302(a) of the Congressional Budget Act of  
22 1974 to the Committee on Appropriations amounts for the  
23 discretionary administrative expenses of the Social Secu-  
24 rity Administration.



1 (b) SPECIAL RULE.—In the House, for purposes of  
2 applying section 302(f) of the Congressional Budget Act  
3 of 1974, estimates of the level of total new budget author-  
4 ity and total outlays provided by a measure shall include  
5 any discretionary amounts provided for the Social Security  
6 Administration.

7 **SEC. 407. EXERCISE OF RULEMAKING POWERS.**

8 Congress adopts the provisions of this title—

9 (1) as an exercise of the rulemaking power of  
10 the Senate and the House, respectively, and as such  
11 they shall be considered as part of the rules of each  
12 House, or of that House to which they specifically  
13 apply, and such rules shall supersede other rules  
14 only to the extent that they are inconsistent there-  
15 with; and

16 (2) with full recognition of the constitutional  
17 right of either House to change those rules (so far  
18 as they relate to that house) at any time, in the  
19 same manner, and to the same extent as in the case  
20 of any other rule of that House.

21 **SEC. 408. TREATMENT OF ALLOCATIONS IN THE HOUSE.**

22 (a) IN GENERAL.—In the House, the Committee on  
23 Appropriations may make a separate suballocation for ap-  
24 propriations for the legislative branch for the first fiscal  
25 year of this resolution. Such suballocation shall be deemed



1 to be made under section 302(b) of the Congressional  
2 Budget Act of 1974 and shall be treated as such a sub-  
3 allocation for all purposes under section 302 of such Act.

4 (b) **DISPLAY OF COMMITTEE ALLOCATIONS.**—An al-  
5 location to a committee under section 302(a) of the Con-  
6 gressional Budget Act of 1974 may display an amount to  
7 reflect a committee’s instruction under the reconciliation  
8 process, but it shall not constitute an allocation within the  
9 meaning of section 302 of such Act. Any deficit reduction  
10 achieved in a reconciliation bill submitted pursuant to title  
11 II of this resolution shall not be included in current levels  
12 of new budget authority and outlays for purposes of en-  
13 forcing an allocation under 302(a) of such Act.

14 **SEC. 409. BUDGETARY TREATMENT OF THE NATIONAL**  
15 **FLOOD INSURANCE PROGRAM.**

16 (a) **TREATMENT.**—For purposes of the allocations  
17 and aggregates in this resolution, the reconciliation direc-  
18 tives established by this resolution, and for any other pur-  
19 pose under titles III and IV of the Congressional Budget  
20 Act of 1974, the budgetary effects of any bill or joint reso-  
21 lution, amendment thereto, or conference report thereon,  
22 or any recommendations submitted pursuant to section  
23 201 that includes the reforms set forth in subsection (b)  
24 shall be scored without regard to the obligations resulting  
25 from the enactment of Public Law 109-208. Such estimate



1 shall assume the liquidating of the National Flood Insur-  
2 ance Fund's remaining contractual obligations resulting  
3 from claims made as a result of floods that occurred in  
4 2005.

5 (b) LEGISLATION.—The legislation referred to in  
6 subsection (a) shall—

7 (1) establish more actuarially sound rates on  
8 policies issued by the National Flood Insurance Pro-  
9 gram; and

10 (2) end flood insurance subsidies on pre-FIRM  
11 structures not used as primary residences.

12 **SEC. 410. ADJUSTMENTS FOR TAX LEGISLATION.**

13 In the House, if the Committee on Ways and Means  
14 reports a bill or joint resolution, or an amendment is of-  
15 fered thereto or a conference report is submitted thereon,  
16 that amends the Internal Revenue Code of 1986 by ex-  
17 tending the expiration dates for Federal tax policies that  
18 expired during fiscal year 2006 or that expire during the  
19 period of fiscal years 2007 through 2011, then the chair-  
20 man of the Committee on the Budget may make appro-  
21 priate adjustments in the allocations and aggregates of  
22 budget authority, outlays, and revenue set forth in this  
23 resolution to reflect the budgetary effects of such legisla-  
24 tion, but only to the extent the adjustments would not  
25 cause the level of revenue to be less than the level of rev-



1 enue provided for in this resolution for the period of fiscal  
2 years 2007 through 2011 and would not cause the deficit  
3 to exceed the appropriate level of deficits provided for in  
4 this resolution for the period of fiscal years 2007 through  
5 2011.

6 **TITLE V—EMERGENCY RESERVE**  
7 **FUND**

8 **SEC. 501. NONDEFENSE RESERVE FUND FOR EMER-**  
9 **GENCIES.**

10 (a) NONDEFENSE RESERVE FUND.—In the House  
11 and except as provided by subsection (b), if a bill or joint  
12 resolution is reported, or an amendment is offered thereto  
13 (or considered as adopted) or a conference report is filed  
14 thereon, that provides new budget authority (and outlays  
15 flowing therefrom), and such provision is designated as an  
16 emergency pursuant to this section, the chairman of the  
17 Committee on the Budget shall make adjustments to the  
18 allocations and aggregates set forth in this resolution up  
19 to the amount of such provisions if the requirements set  
20 forth in section 504 are met, but the sum of all adjust-  
21 ments made under this section shall not exceed  
22 \$4,348,000,000 for fiscal year 2007 or \$4,348,000,000  
23 for the period of fiscal years 2007 through 2011.

24 (b) ADJUSTMENTS IN EXCESS OF THE RESERVE  
25 FUND.—In the House, before any adjustment is made



1 pursuant to this title for any bill, joint resolution, or con-  
2 ference report is considered that designates a provision an  
3 emergency, the enactment of which would cause the total  
4 amount in the reserve fund for either fiscal year 2007 or  
5 for the period of fiscal years 2007 through 2011 to be  
6 exceeded:

7           (1) The chairman of the Committee on the  
8 Budget shall convene a meeting of that committee,  
9 where it shall be in order, subject to the terms set  
10 forth in this section, for one motion described in  
11 paragraph (2) to be made to authorize the chairman  
12 to make adjustments above the maximum amount of  
13 adjustments set forth in subsection (a).

14           (2) The motion referred to in paragraph (1)  
15 shall be in the following form: "I move that the  
16 chairman of the Committee on the Budget be au-  
17 thorized to adjust the allocations and aggregates set  
18 forth in the concurrent resolution on the budget for  
19 fiscal year 2007 by the following amounts: \$\_\_\_\_ for  
20 fiscal year 2007 and \$\_\_\_\_ for fiscal years 2007  
21 through 2011.", with the blanks being filled in with  
22 amounts determined by the chairman of the Com-  
23 mittee on the Budget, but which shall not exceed the  
24 total amount for fiscal year 2007 or for such period  
25 of fiscal years, as applicable, designated as emer-



1 agencies in the measure referred to in this section, in  
2 excess of the applicable amount remaining in the re-  
3 serve fund.

4 (3) The motion set forth in paragraph (2) shall  
5 be open for debate and amendment, but any amend-  
6 ment offered thereto is only in order if limited to  
7 amending the amounts for fiscal year 2007 or for  
8 the period of fiscal years 2007 through 2011.

9 (4) Except as provided by paragraph (5), the  
10 chairman of the Committee on the Budget may not  
11 make any adjustments under this title unless or  
12 until the committee filing a report or joint statement  
13 of managers on a conference report on a measure in-  
14 cluding an emergency designation fulfills the terms  
15 set forth in section 504.

16 (5) The chairman of the Committee on the  
17 Budget shall make any adjustments he deems nec-  
18 essary under this title if he determines the enact-  
19 ment of the provision or provisions designated as an  
20 emergency is essential to respond to an urgent and  
21 imminent need, the chairman determines the excep-  
22 tional circumstances referred to in rule 3 of the  
23 rules of the committee are met and the committee  
24 cannot convene to consider the motion referred to in  
25 this section in a timely fashion.



1 (c) APPLICATION OF ADJUSTMENTS.—The adjust-  
2 ments made pursuant to subsection (a) or (b) shall—

3 (1) apply while that bill, joint resolution, con-  
4 ference report or amendment is under consider-  
5 ation;

6 (2) take effect upon the enactment of that leg-  
7 islation; and

8 (3) be published in the Congressional Record as  
9 soon as practicable.

10 **SEC. 502. EMERGENCY CRITERIA.**

11 As used in this title:

12 (1) The term “emergency” means a situation  
13 that—

14 (A) requires new budget authority and out-  
15 lays (or new budget authority and the outlays  
16 flowing therefrom) for the prevention or mitiga-  
17 tion of, or response to, loss of life or property,  
18 or a threat to national security; and

19 (B) is unanticipated.

20 (2) The term “unanticipated” means that the  
21 underlying situation is—

22 (A) Sudden, which means quickly coming  
23 into being or not building up over time;

24 (B) Urgent, which means a pressing and  
25 compelling need requiring immediate action;



1 (C) Unforeseen, which means not predicted  
2 or anticipated as an emerging need; and

3 (D) Temporary, which means not of a per-  
4 manent duration.

5 **SEC. 503. DEVELOPMENT OF GUIDELINES FOR APPLICA-**  
6 **TION OF EMERGENCY DEFINITION.**

7 In the House, as soon as practicable after the adop-  
8 tion of this resolution, the chairman of the Committee on  
9 the Budget shall, after consultation with the chairmen of  
10 the applicable committees, and the Director of the Con-  
11 gressional Budget Office, prepare guidelines for applica-  
12 tion of the definition of an emergency and publish such  
13 guidelines in the Congressional Record, and may issue any  
14 committee print from the Committee on the Budget for  
15 this or other purposes.

16 **SEC. 504. COMMITTEE NOTIFICATION OF EMERGENCY LEG-**  
17 **ISLATION.**

18 (a) COMMITTEE NOTIFICATION.—Whenever a com-  
19 mittee of the House (including a committee of conference)  
20 reports any bill or joint resolution that includes a provision  
21 designated as an emergency pursuant to this title, the re-  
22 port accompanying that bill or joint resolution (or the joint  
23 explanatory statement of managers in the case of a con-  
24 ference report on any such bill or joint resolution) shall  
25 identify all provisions that provide amounts designated as



1 an emergency and shall provide an explanation of the  
2 manner in which the provision meets the criteria set forth  
3 in section 502.

4 (b) CONGRESSIONAL RECORD.—If such a measure is  
5 to be considered by the House without being reported by  
6 the committee of jurisdiction, then the committee shall  
7 cause the explanation to be published in the Congressional  
8 Record as soon as practicable.

9 **SEC. 505. UP-TO-DATE TABULATIONS.**

10 The Committee on the Budget of the House shall  
11 publish in the Congressional Record up-to-date tabulations  
12 of amounts remaining in the reserve fund set forth in sec-  
13 tion 501, or authorized in excess thereof, as soon as prac-  
14 ticable after the enactment of such amounts designated  
15 as emergencies.

16 **TITLE VI—SENSE OF CONGRESS**

17 **SEC. 601. SENSE OF CONGRESS ON LONG-TERM BUDG-**  
18 **ETING.**

19 It is the sense of Congress that the determination of  
20 the congressional budget for the United States Govern-  
21 ment and the President's budget request should include  
22 consideration of the Financial Report of the United States  
23 Government, especially its information regarding the Gov-  
24 ernment's net operating cost, financial position, and long-  
25 term liabilities.



1 **SEC. 602. SENSE OF CONGRESS ON CLOSING THE TAX GAP**  
2 **TO REDUCE THE DEFICIT.**

3 It is the sense of Congress that any revenues in-  
4 creases achieved through recovery of taxes legally owed to  
5 the U.S. Treasury but not actually paid, the so-called “tax  
6 gap”, shall be dedicated entirely to reducing the deficit  
7 and the accumulated debt, and not to financing additional  
8 spending.

